PUBLIC PARTICIPATION IN BIOSAFETY AND ENVIRONMENTAL DECISION-MAKING

KEY CONCEPTS, EMERGING GOOD PRACTICES AND LESSONS LEARNED

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Public participation

- Who is the public?
- What is public participation?
- Why is public participation important?
- What are the basic Principles of Participation- the Rules
- What are the conditions for Effective Participation
- Strategies for Participation and Choice

Meaning of public participation

- The Public is people in general or people in a particular community/country
- Public Participation is any process that involves public input in decision making
- It encompasses a group of procedures designed to consult, involve, and inform the public to allow those affected by a decision to have an *input* into that decision.

Why public participation?

- Better decisions that reflect public interests
- Enhanced cooperation and sustainability
- Improved democracy and enhanced citizenship
- Empowerment to the public to plan and think
- Longterm capacity to solve and manage challenging social issues
- Conflict avoidance

Why public participation?

- Trust building between stakeholders
- Increased awareness of project activites
- Increased visibility and appreciation of projects/ initiatives
- Common ground for developing solutions

Basic principles of public participation

- Early notification
- Accessible information
- Shared knowledge
- Sensitivity to community values
- Reasonable timing
- Appropriate levels of participation
- Transparent results.

Conditions for achieving effective public participation

- Clear purpose and goals
- Clear structure and process
 - well-defined rules about how public participation will be conducted and how the decision will be made
- Actual opportunity for influence
 - the real opportunity for public input to be considered in making the decision
- Staff commitment to public participation process
- Inclusive and effective representation
 - reaching out to representatives of the full range of relevant stakeholder interests.

Engagement techniques with the Public.

What techniques would you use if you wanted to engage the public in decision making?

A range of techniques to allow for Public Participation

- Workshops, focus groups or stakeholder meetings
- Public hearings
- Consensus conferences
- Advisory panels and committees
- Surveys and polls
- Comments/response sheets

- Posters/flyers
- Radio and TV
- Website
- Magazine articles
- Activity e.g. tree planting

With a colleague, discuss an engagement technique that you have used and for what purpose

Clearly spell out any particular strengths/ weaknesses of the engagement technique

Selection of techniques

Consider the level of engagement desired



Information: examples

- Legal notices
- Advertisements
- Magazine or news articles & press releases
- Background information material
- Exhibits or displays
- Technical reports
- Websites
- Field trips
- Press conferences
- Radio or talk shows
- Expert pannels

Consultation: examples

- Public meetings
- Public hearings
- Open days/ open house
- Briefings
- Central information contact number of person
- Field offices or information centres
- Comments and response sheets
- Surveys, questionnaires and polls
- Interviews
- Telephone hotlines
- Electronic democracy
- Participatory rural appraisal

Source: DEAT

Collaboration: examples

- Workshops, focus groups or key stakeholder meetings
- Advisory pannels and committees
- Task force
- Citizen juries
- Consensus conferences
- Participatory rural appraisal

Empowerment: examples

Strategies to build the public's capacity for participation

- Providing guidance documents to the public
- Training stakeholder representatives in PP and communication skills
- Providing experts to mentor community groups/leaders
- Involving the public reps in planning the PP process to create a sense of ownership
- Using deliberative forums that encourage more active forms of participation
- Providing technical assistance to the public/community groups to help them understand technical information relevant to the decision

But also...



- Range: Number of stakeholders who should get involved and their geographical distribution and availability of communication media
- Resources: Amount of time, resources and expertise available
- Audience: Level of education (literacy level)
- Objectives: Proposed objectives, outputs and impacts of the project/ initiative

The Ladder of Citizen Participation" by S.R. Arnstein, 1969.

Levels and Degrees of public participation



Source: "A Ladder of Citizen Participation" by S.R. Arnstein, 1969.

Levels and Degrees of public participation

- The lower two rungs are **nonparticipatory** participation.
 - E.g. public / neighborhood advisory committee or boards with no authority or power in controlling projects/programs i.e. don't take part in controversial issues
- Next three rungs signify **degrees of tokenism**.
 - E.g. methods like posters, surveys, meetings, public hearings, and placement of citizens on powerful boards.
- Final three rungs symbolize degrees of **citizen power**.
 - E.g. public authority, full citizen power and authority to prepare and implement a plan/program.

Good facilitation is crucial to ensure equal input from all participants?

What facilitation skills have you used before to ensure equity is participation?

Allow Participants to do it themselves

Analyze, plan, learn, implement, reflect and monitor activities

Your Role as Facilitator

Creative VisualizationTo be an active listener



Be a good listener

- Engage in active listening
- If you hear somehing you disagree with, do not respond by arguing
- Engage in effective questioning
- Periodically summarise what you have heard
- Reframe where appropriate
- Acknowledge what you have heard
- Tell them what you have heard

What do you do when different views are aired or conflict situations arise?

Think of a situation when this happened and what you did to resolve the conflict.